




CRITICAL PERSPECTIVE INTRODUCTION

## Intersectional Identity and Representative Politics

Nadia E. Brown<sup>1</sup> , Christopher J. Clark<sup>2,5</sup>, Anna M. Mahoney<sup>3</sup> ,  
Orly Siow<sup>4</sup> , and Michael G. Strawbridge<sup>5</sup>

<sup>1</sup>Georgetown University, Washington, DC, USA; <sup>2</sup>University of North Carolina at Chapel Hill, Chapel Hill, NC, USA; <sup>3</sup>Rockefeller Center for Public Policy and Social Sciences, Dartmouth College, Hanover, NH, USA; <sup>4</sup>Lunds Universitet, Lund, Sweden and <sup>5</sup>Washington University in St. Louis, St. Louis, MO, USA

**Corresponding author:** Anna M. Mahoney; Email: [anna.m.mahoney@dartmouth.edu](mailto:anna.m.mahoney@dartmouth.edu)

(Received 02 April 2024; accepted 12 June 2024)

Representation scholarship has drawn from intersectionality theory to examine how systemic structures of oppression and privilege have created social groups with distinct political needs. Derived from Black feminist theory that recognizes that identities are mutually constitutive and interconnected, intersectionality research is rooted in the lived experiences of marginalized groups who call attention to social (in)justice. Empirical scholarship building on the insights of Black feminist theorists such as Collins and Bilge (2016), Hill Collins (1990), Crenshaw (1989; 1991), and King (1988) has constituted nothing less than a paradigm shift in the study of gender and politics. Nevertheless, there remain an array of opportunities to expand upon the potential for intersectional frameworks and methods, as well as pressing new questions concerning the operationalization of intersectionality itself. This Critical Perspectives section offers a moment to take stock of these developments and debates, as well as to highlight new pathways for scholarship committed to centering the margins and considering the nexus of multiple power structures that frame our political lives.

Despite pioneering studies of Black women's representation (Darcy and Hadley 1988; Darcy et al. 1993; Gay and Tate 1998; Herrick and Welch 1992; Prestage 1977), Latina and Chicana representation (Marquez 1997; Takash 1993), and Asian American women's representation (Chu 1989), gender and politics research has historically been limited in its attention to the intersections of gender, race, and other power structures. The authors in this Critical Perspectives are animated by ongoing calls for political science research on representation to take these intersections seriously and to center the experiences of representatives and constituents/electorates who are women of color (Smooth 2011; 2006; Alexander-Floyd 2017; 2014; Brown, Clark, and Mahoney 2023;

Hancock 2007). This scholarly exploration offers a deeper understanding of how oppressive structures animate the political lives of under-theorized groups. It is with that in mind that we center the voices, experiences, and political behavior of women of color.

Existing scholarship employing intersectional approaches has advanced knowledge of the experiences and contributions of women of color in legislatures (Brown 2014; Casellas 2011; García and Márquez 2001; Cargile 2023; Montoya *et al.* 2000; Montoya 2023); the intersection of gender and race in campaigns (Ward 2016; Gershon 2013); intersectional understandings of descriptive (Montoya *et al.* 2022; Lien 2015), substantive (Siow 2023a; Siow 2023b; Mügge *et al.* 2019), and symbolic representation (Brown and Gershon 2017); as well as raced and gendered institutions (Hawkesworth 2003) and a reimagining of democratic representation inspired by Black feminism (Jackson 2016). These contributions highlight why it is essential to understand how positionalities shape political institutions and representative politics.

However, in employing intersectional frameworks, the authors in this *Critical Perspectives* argue that scholars must remain reflexive regarding how representatives and those represented are grouped, as well as attentive to the inherent assumptions and power relations that underpin these groupings (Junn and Brown 2008). This approach includes interrogating how researchers operationalize gender (Murib, this collection), considering the effects of race beyond the US (Lu, this collection), theorizing the actions of minority representatives in hegemonically white and patriarchal contexts (Begum *et al.*, this collection), and applying intersectional approaches in global South contexts (Johnson, this collection). Scholars must also confront new challenges presented by categorizations of democratic representation itself (Celis and Childs, this collection).

In doing so, the contributions in this *Critical Perspectives* are keen to advance a methodologically pluralist approach to employing an intersectional lens within political science, building on a growing body of work on this topic (Brown 2014; Brown 2014; Mügge, van der Pas, and van de Wardt 2019; Evans 2016; Murray 2016; Mügge 2016; Celis *et al.* 2014; Hardy-Fanta *et al.* 2007; Hardy-Fanta *et al.* 2006; Montoya, Hardy-Fanta, and Garcia 2000; Hawkesworth 2003; Hughes and Dubrow 2018; Hughes 2013; Hughes 2011; Brown and Gershon 2016; Montoya *et al.* 2022). The authors acknowledge the potential for innovation in methodology while cautioning that the theoretical underpinning of inquiry should determine the approach, resisting simplifications that may miss the richness of experiences of women of color and what researchers might learn from it. Additionally, the authors encourage continuous investigation *within* marginalized groups about how race, gender, ethnicity, sexuality, ability, and other political salient identities intersect to shape not only political participation and its potential but identity (re)formulation itself.

This collection of essays on intersectionality and representation specifically addresses the diversity within marginalized groups in cross-national contexts with the intention of breaking down homogenized perceptions of any one group. In doing so, the authors invite readers to consider the challenges and

opportunities this diversity presents for practical politics. What new coalitions might be possible? What divisions may be underlying our lack of progress toward equality? Together, these short pieces raise innovative questions and invite new research agendas regarding the relationship between descriptive and substantive representation, the politics of race in cross-national context, the operationalization of intersectionality within political science, and methods for addressing the complexity of intersectional identity and representative politics.

### **Scholar Activism and Reimagining Democracy**

Karen Celis and Sarah Childs begin by offering an anthology of what they call “intersectional representational problematics”, laying bare the challenges that intersectional power dynamics pose to good representation within and beyond parliaments. They call for Feminist Democratic Design (FDD) to reimagine and redesign and rebuild democratic practices and architectures through an intersectional feminist lens. This includes collaboration across academics, practitioners, and civil society, as counterstrategies to respond to frequent violence and backlash against democratic gains for marginalized groups. In short, they argue, scholars need some “big thinking” about democracy, feminism, and intersectionality.

### **Challenging Dominant Methodological Approaches**

Zein Murib offers a challenge to the discipline, namely, to recognize the limitations of employing solely a biological understanding of gender. One shortcoming of failing to decouple biology and gender is that the discipline has trouble making sense of political movements hostile to trans rights. From a measurement perspective, using a binary measure of gender can lead to measurement error. Murib exposes the very material political consequences of misidentifying subjects of political science inquiry and argues that a qualitative approach represents a path forward.

### **Race and Paradoxical Representation**

Neema Begum, Michael Bankole, Shardia Briscoe-Palmer, Dan Godshaw, and Rima Saini employ an intersectional approach to re-appraise the relationship between descriptive and substantive representation, theorizing instances in which certain ethnic minority politicians not only refrain from substantively representing the constituencies that they substantively represent, but actively act *against* those constituents. The authors introduce the concept of “paradoxical representation” to capture this phenomenon, which they argue occurs in a context of “hegemonically white and patriarchal structures on ethnically diverse conservative politics.” In so doing, Begum et al demonstrate the value of

investigating the range of ideological perspectives among people of color and how the racing and gendering within institutions shapes representation.

### **Disability and Global South Perspectives**

Adetokunbo Johnson contributes an application of intersectionality in two ways which have thus far remained understudied: intersections between gender and disability and intersectionality in a global south context. Her analysis of the Protocol to the African Charter on Human and Peoples' Rights on the Rights of Women in Africa, also known as the Maputo Protocol, highlights the ways in which Article 14(2)(C) simultaneously promotes "recognition and support of African women's reproductive autonomy," while also risking "perpetuation of prevalent stigma and discrimination against women with disabilities" without "deliberate and intentional intersectional interpretation." This analysis exposes the limits of single axis approaches and the ambivalences experienced by multi-marginalized groups in many other contexts.

### **Gender and Ethnicity in a Cross-National Context**

Fan Lu examines Asian women candidates for office in the US and Canada. In this innovative work, Lu shows that Asian Canadians face more barriers to achieving descriptive representation than do Asian American women, due in part to the deference of recruitment to male-dominated religious organizations within particular communities. By moving beyond an assumption that shared racial identity would lead to identical experiences for Asian women candidates, this study reinforces the importance of keeping in mind the role of context when conducting studies on women of color and their entrance into electoral politics.

### **Advancing Intersectional Research on Representation**

By presenting this collection, the authors and editors hope to generate further research into the diversity within various political categories that thus far have only been presented as homogenized groups. In doing so, political science will come closer to understanding real political lives and move away from tokenism both of its subjects and of political diversity itself. We hope to engage senior scholars whose initial research has created the foundations upon which to build as well as the cutting-edge contributions of those most recently inaugurated into the discipline into this conversation. We recognize that this may be an uncomfortable undertaking that may question the findings of long-standing works and invite self-interrogations of methodological choices throughout the canon. Our own work may be found in the crosshairs, and we welcome the opportunity to question our own assumptions and learn new ways of inquiry. We see this reflection as an opportunity for all scholars to expand our understanding and work collaboratively to better illustrate the political world in which we all strive for representation.

## References

- Alexander-Floyd, Nikol G. 2017. "Radical Black Feminism and the Fight for Social and Epistemic Justice." In *Broadening the Contours in the Study of Black Politics*, 63–73. Routledge.
- Brown, Nadia. 2014. *Sisters in the Statehouse: Black Women and Legislative Decision Making*. New York: Oxford University Press.
- Brown, Nadia E. 2014. "Political Participation of Women of Color: An Intersectional Analysis." *Journal of Women, Politics & Policy* 35 (4):315–348.
- Brown, Nadia E., and Sarah Allen Gershon. 2017. "Examining Intersectionality and Symbolic Representation." *Politics, Groups, and Identities* 5 (3):500–05.
- Brown, Nadia E., and Sarah Allen Gershon. 2016. "Intersectional Presentations: An Exploratory Study of Minority Congresswomen's Websites' Biographies." *Du Bois Review: Social Science Research on Race* 13 (1):85–108.
- Brown, Nadia E., Christopher J. Clark, and Mitchell Mahoney, eds. 2023. *Women of Color Political Elites in the US: Intersectional Political Experiences*. Taylor & Francis.
- Cargile, Ivy AM. 2023. "Stereotyping Latinas: Candidate Gender and Ethnicity on the Political Stage." *Politics, Groups, and Identities* 11 (2):20725.
- Casellas, Jason. 2011. "Latinas in Legislatures: The Conditions and Strategies of Political Incorporation." *Aztlan: A Journal of Chicano Studies* 36 (1):171–89.
- Celis, Karen, et al. 2014. "Quotas and Intersectionality: Ethnicity and Gender in Candidate Selection." *International Political Science Review* 35 (1):41–54.
- Chu, Judy. 1989. "Asian Pacific American Women in Mainstream Politics." In *Making Waves: an Anthology of Writings by and About Asian American Women*, eds. Asian Women United of California, 405–21. Boston: Beacon Press.
- Collins, Patricia Hill, and Sirma Bilge. 2016. *Intersectionality*. Hoboken, New Jersey: John Wiley & Sons.
- Crenshaw, Kimberlé. 1989. "Demarginalizing the Intersection of Race and Sex: A Black Feminist Critique of Antidiscrimination Doctrine, Feminist Theory and Antiracist Politics." *University of Chicago Legal Forum*: 139.
- Crenshaw, Kimberlé. 1991. "Mapping the Margins: Intersectionality, Identity Politics, and Violence Against Women of Color." *Stanford Law Review*: 1241–99.
- Darcy, Robert, and Charles D Hadley. 1988. "Black Women in Politics: The Puzzle of Success." *Social Science Quarterly*: 629–45.
- Darcy, Robert, Charles D. Hadley, and Jason F. Kirksey. 1993. "Election Systems and the Representation of Black Women in American State Legislatures." *Women & Politics* 13 (2):73–89.
- Evans, Elizabeth. 2016. "Diversity Matters: Intersectionality and Women's Representation in the USA and UK." *Parliamentary Affairs* 69 (3):569–585.
- García, Sonia R, and Marisela Márquez. 2001. "Motivational and Attitudinal Factors Amongst Latinas in US Electoral Politics." *NWSA Journal*:112–22.
- Gay, Claudine, and Katherine Tate. 1998. "Doubly Bound: The Impact of Gender and Race on the Politics of Black Women." *Political Psychology* 19 (1):169–84.
- Gershon, Sarah Allen. 2013. "Media Coverage of Minority Congresswomen and Voter Evaluations: Evidence from an Online Experimental Study." *Political Research Quarterly* 66 (3):702–14.
- Hancock, Ange-Marie. 2007. "Intersectionality as a Normative and Empirical Paradigm." *Politics & Gender* 3 (2):248–254.
- Hardy-Fanta, Carol, et al. 2007. "A New Look at Paths to Political Office: Moving Women of Color from the Margins to the Center." *Paper presented at the Annual Meeting of the American Political Science Association*, Boston, Chicago.
- Hardy-Fanta, Carol, Diane Pinderhughes, Pei-te Lien, and M. Sierra Christine. 2006. "The Contours and Context of Descriptive Representation."
- Hawkesworth, Mary. 2003. "Congressional Enactments of Race–Gender: Toward a Theory of Raced–Gendered Institutions." *American Political Science Review* 97 (04):529–50.
- Herrick, Rebekah, and Susan Welch. 1992. "The Impact of At-Large Elections on the Representation of Black and White Women." *National Political Science Review* 3:62–77.

- Hill Collins, Patricia. 1990. "Black Feminist Thought Knowledge, Consciousness, and the Politics of Empowerment." Boston: Unwin Hyman.
- Hughes, Melanie M. 2011. "Intersectionality, Quotas, and Minority Women's Political Representation Worldwide." *American Political Science Review* 105 (3):604–620.
- Hughes, Melanie M. 2013. "The Intersection of Gender and Minority Status in National Legislatures: The Minority Women Legislative Index." *Legislative Studies Quarterly* 38 (4):489–516.
- Hughes, Melanie M., and Joshua Kjerulf Dubrow. 2018. "Intersectionality and Women's Political Empowerment Worldwide." In *Measuring Women's Political Empowerment across the Globe: Strategies, Challenges and Future Research*, 77–96.
- Jackson, Sarah J. 2016. "(Re) Imagining Intersectional Democracy from Black Feminism to Hashtag Activism." *Women's Studies in Communication* 39 (4):375–79.
- Junn, Jane, and Nadia Brown. 2008. "What Revolution? Incorporating Intersectionality in Women and Politics." In *Political Women and American Democracy*, eds. Christina Wolbrecht, Karen Beckwith, and Lisa Balde, 64–78. New York: Cambridge University Press.
- King, Deborah K. 1988. "Multiple Jeopardy, Multiple Consciousness: The Context of a Black Feminist Ideology." *Signs* 14 (1):42–72.
- Lien, Pei-te. 2015. "Reassessing Descriptive Representation by Women and Men of Color: New Evidence at the Subnational Level." *URBAN AFFAIRS REVIEW* 51 (2):239–62.
- Marquez, Marisela. 1997. "Redefining Politics: Survey on Chicano and Latina Political Actors." Paper presented at the Annual Meeting of the Western Political Science Association, Tucson.
- Montoya, Celeste. 2023. "Studying Latina Mobilization Intersectionally, Studying Latinas Mobilizing Intersectionality." *Journal of Women, Politics & Policy* 44 (4):405–21.
- Montoya, Celeste M, Christina Bejarano, Nadia E Brown, and Sarah Allen Gershon. 2022. "The Intersectional Dynamics of Descriptive Representation." *Politics & Gender* 18 (2):483–512.
- Montoya, Lisa J., Carol Hardy-Fanta, and Sonia Garcia. 2000. "Latina Politics: Gender, Participation, and Leadership." *PS: Political Science and Politics* 33 (3):555–61.
- Mügge, Liza M. 2016. "Intersectionality, Recruitment and Selection: Ethnic Minority Candidates in Dutch Parties." *Parliamentary Affairs* 69 (3):512–530.
- Mügge, Liza M, Daphne J van der Pas, and Marc van de Wardt. 2019. "Representing Their Own? Ethnic Minority Women in the Dutch Parliament." *West European Politics*:1–23.
- Murray, Rainbow. 2016. "The Political Representation of Ethnic Minority Women in France." *Parliamentary Affairs* 69 (3):586–602.
- Prestage, Jewel L. 1977. "Black Women State Legislators: A Profile." *A Portrait of Marginality: The Political Behavior of the American Woman*:401–18.
- Siow, Orly. 2023a. "Needles in a Haystack: An Intersectional Analysis of the Descriptive, Constitutive and Substantive Representation of Minoritised Women." *European Journal of Politics and Gender* 6 (3): 328–58.
- Siow, Orly. 2023b. "What Constitutes Substantive Representation, and Where Should We Evaluate It?" *Political Studies Review*:14789299231154864.
- Smooth, Wendy. 2006. "Intersectionality in Electoral Politics: A Mess Worth Making." *Politics & Gender* 2 (3):400–414.
- Smooth, Wendy. 2011. "Standing for Women? Which Women? The Substantive Representation of Women's Interests and the Research Imperative of Intersectionality." *Politics & Gender* 7 (3): 436–441.
- Takash, Paule Cruz. 1993. "Breaking Barriers To Representation: Chicana/Latina Elected Officials In California." *Urban Anthropology and Studies of Cultural Systems and World Economic Development* 22 (3/4):325–60.
- Ward, Orlanda. 2016. "Seeing Double: Race, Gender, and Coverage of Minority Women's Campaigns for the US House of Representatives." *Politics & Gender* 12 (2):317–43.

**Nadia E. Brown** is Professor of Government, Director of the Women's and Gender Studies Program, and Affiliate in the Black Studies Program at Georgetown University: [nadia.brown@georgetown.edu](mailto:nadia.brown@georgetown.edu)

**Christopher J. Clark** is Associate Professor of Political Science at the University of North Carolina at Chapel Hill: [chrclar@unc.edu](mailto:chrclar@unc.edu)

**Anna Mitchell Mahoney** is Executive Director of the Rockefeller Center for Public Policy and the Social Sciences at Dartmouth College: [Anna.M.Mahoney@dartmouth.edu](mailto:Anna.M.Mahoney@dartmouth.edu)

**Orly Siow** is Associate Senior Lecturer at Lund University: [orlanda.siow@genus.lu.se](mailto:orlanda.siow@genus.lu.se)

**Michael Strawbridge** is Assistant Professor of Political Science at Washington University in St. Louis: [strawbridge@wustl.edu](mailto:strawbridge@wustl.edu)

---

**Cite this article:** Brown, Nadia E., Christopher J. Clark, Anna M. Mahoney, Orly Siow, and Michael G. Strawbridge. 2024. "Intersectional Identity and Representative Politics." *Politics & Gender* 20, 727–733. <https://doi.org/10.1017/S1743923X24000199>