Journal of Public Policy

Cambridge University Press

Journal of Public Policy

Editor: BRIAN W. HOGWOOD, Centre for the Study of Public Policy, University of Strathclyde

Book Review Editor: EDWARD C. PAGE, Department of Politics, University of Hull

Editorial Board

KEVIN ALLEN, University of Strathclyde WILFRED BECKERMAN, Balliol College, Oxford SIR LAWRENCE BOYLE, Scottish Business School SABINO CASSESE, Scuola Superiore della Pubblica Amministrazione, Rome BERNARD CAZES, Commissariat General du Plan, Paris MICHEL CROZIER, Centre de Sociologie des Organisations, CNRS. Paris DAVID DONNISON, University of Glasgow WILLIAM GORHAM, Urban Institute, Washington D.C. LEWIS GUNN, University of Strathclyde JACK HAYWARD, University of Hull HUGH HECLO, Harvard University RUDOLF KLEIN, University of Bath ALEG NOVE, University of Glasgow JOHAN P. OLSEN, University of Bergen B. GUY PETERS, Tulane University RICHARD ROSE (Chairman of Board), University of Strathclyde FRITZ W. SCHARPF, IIM, Wissenschaftszentrum, Berlin PETER SELF, London School of Economics ALAN A. TAIT, International Monetary Fund DANIEL TARSCHYS, University of Stockholm AARON WILDAVSKY, University of California, Berkeley

The Journal of Public Policy publishes articles that use concepts derived from any of the social sciences to illuminate a significant problem facing contemporary governments. Articles which cross the conventional boundaries between the social sciences are particularly welcome. Authors are expected to make clear under what circumstances and to what extent the findings are or are not generalizable to other policy areas, or to the same policy problem in other countries. In addition to articles, the journal publishes critical analyses of ideas currently in vogue among academics or practitioners of public policy, reviews of research published by governments or international bodies, and reviews of books about public policy which are interdisciplinary, either explicitly or in terms of their potential implications for other disciplines.

COPYING

This journal is registered with the Copyright Clearance Center, 21 Congress St., Salem, Mass. 01970. Organizations in the USA who are also registered with C.C.C. may therefore copy material (beyond the limits permitted by sections 107 and 108 of U.S. copyright law) subject to payment to C.C.C. of the percopy fee of \$05.00. This consent does not extend to multiple copying for promotional or commercial purposes. Code 0143-814X/83/0000-0001 \$05.00. For all other use, permission should be sought from the Cambridge or New York offices of the Cambridge University Press.

SUBSCRIPTIONS

Journal of Public Policy (ISSN 0143-814X) is published quarterly in February, May, August and October. The subscription price (which includes postage) of volume 3, 1983 is £34.00 (US \$67.00 in USA and Canada) for institutions, £17.00 (US \$33.50 in USA and Canada) for individuals ordering direct from the Press and certifying that the journal is for their personal use. Single parts cost £10.00 net (US \$20.00 in USA and Canada) plus postage. Four parts form a volume. Orders, which must be accompanied by payment, may be sent to a bookseller, subscription agent or direct to the publishers: Cambridge University Press, The Edinburgh Building, Shaftesbury Road, Cambridge CB2 2RU. Orders from the USA or Canada should be sent to Cambridge University Press, 32 East 57th Street, New York, NY 10022, USA. Copies of the journal for subscribers in the USA and Canada are sent by air to New York to arrive with minimum delay. Application to mail at second class postage rates is pending at New York, NY, and at additional Mailing Offices. POSTMASTER: send address changes in USA and Canada to Cambridge University Press, 32 East 57th Street, New York, N.Y. 10022.

Journal of Public Policy

VOLUME 3 1983

EDITED BY BRIAN W. HOGWOOD

Part I Pages

149-244 245-344 345-456

1-148

CAMBRIDGE UNIVERSITY PRESS CAMBRIDGE LONDON NEW YORK NEW ROCHELLE MELBOURNE SYDNEY

Published by the Press Syndicate of the University of Cambridge The Pitt Building, Trumpington Street, Cambridge CB2 IRP 32 East 57th Street, New York, NY 10022, USA

© Cambridge University Press 1983

Printed in the United Kingdom by Universities Press, Belfast

List of Articles

Part 1

SPECIAL ISSUE ON INDUSTRIAL POLICIES IN OECD COUNTRIES

Special Issue Editors: Wyn Grant and David McKay

DAVID MCKAY and WYN GRANT: Industrial policies in OECD Countries:
An overview 1
WYN GRANT and STEPHEN WILKS: British industrial policy: Structural change, policy inertia 13
DAVID MCKAY: Industrial policy and non-policy in the United
C
States 29
NIELS CHR. SIDENIUS: Danish industrial policy: Persistent liberalism 49
JILL HILLS: The industrial policy of Japan 63
BRIAN GIRVIN: Irish industrial policy: The constraints and opportunities
of an open economy 81
RICCARDO FAINI and FABIO SCHIANTERELLI: Regional implications of
industrial policy: The Italian case 97
WOLFGANG C. MÜLLER: Economic success without an industrial strategy:
Austria in the 1970s 119
SAUL ESTRIN and P. HOLMES: French planning and industrial
policy 131

Part 2

- H. BRINTON MILWARD and HAL G. RAINEY: Don't blame the bureaucracy! 149
- DAVID LEO WEIMER: Problems of expedited implementation: The Strategic Petroleum Reserve 169
- MALCOLM ANDERSON and JOHN FAIRLEY: The politics of industrial training in the United Kingdom 191
- LESTER Ross: Flood control policy in China: The policy consequences of natural disasters 209

Part 3

HAROLD WOLMAN: Understanding local government responses to fiscal pressure: A cross-national analysis 245

- WOLFGANG STREECK: Between pluralism and corporatism: German business associations and the state 265
- IRVINE LAPSLEY: The influence of financial measures on UK railway policy 285
- JEREMY MOON: Policy change in direct government responses to UK unemployment 301

Part 4

- JOHN S. DRYZEK: Don't toss coins in garbage cans: A prologue to policy design 345
- R. M. GRANT: Appraising selective financial assistance to industry: A review of institutions and methodologies in the United Kingdom, Sweden and West Germany 369

ROBIN HAMBLETON: Planning systems and policy implementation 397

CHRIS SKELCHER, BOB HININGS, STEVE LEACH and STEWART RANSON: Centre-local linkages: The impact of policy planning systems 419

Index of Authors of Articles and Book Reviews

Anderson, M., 191-208 Ashford, D. E., 445–6 Barnett, J., 452-4 Cox, A., 240-2 Dryzek, J., 345-68 Estrin, S., 131-48 Faini, R., 97-118 Fairley, J., 191-208 Girvin, B., 81-96 Goldsmith, M., 446-8 Grant, R. M., 369-96 Grant, W., 1-12, 13-28, 451-2 Green, D., 341-4, 449-51 Hambleton, R., 397-418 Hawker, G., 223-4, 439-40 Hayward, J. 243-4 Hills, J., 63-80 Hinings, B., 419-34 Holmes, P., 131-48 Jeffries, R. D., 443-5 Jenkins, W., 440-3 Keating, M., 339-41, 448-9, 455-6 Klein, R., 336-9 Lapsley, I., 285-300

Leach, S., 419-34 Le Grand, J., 335-6 Leruez, J., 237-9 McKay, D., 1-12, 29-48 Miller, W. L. 234-5 Milward, H. B., 149-68 Moon, J., 301–30 Müller, W. C., 119–30 Newton, K., 242-3 Olsen, J. P. 436-7 Peters, B. G., 435-6 Rainey, H. G., 149-68 Ranson, S., 419-34 Rhodes, R. A. W., 438-9 Rose, R., 331-3 Ross, L., 209-32 Schianterelli, F., 97-118 Sidenius, N. C., 49-62 Skelcher, C., 419-34 Streeck, W., 265-84 Wallis, M., 454-5 Weimer, D. L., 169-90 Wilks, S., 13-28 Wolman, H., 245–64

Index of Books and Official Publications Reviewed

- Annuaire des Colléctivites Locales, 1982 (Centre Nationale de la Recherche Scientifique and Groupement de Recherches Coordinées sur l'Administration Locale), 448-9.
- Bureaucratic Failure and Public Expenditure (W. S. Pierce), 435-6.
- The City (B. Elliott and D. McCrone), 446-8.
- The Crisis in Social Security (C. L. Weaver), 336-9.
- Dix Ans de Regionalisation en Europe (Y. Mény, ed.), 455-6.
- L'Elysée Devoilée (C. Debbasch), 243-4.
- Efficiency and Effectiveness in the Civil Service (House of Commons (Treasury and Civil Service Committee)), 233-4.
- Employment in the Public Sector (Organisation for Economic Co-operation and Development), 331-3.
- Enterprise Zones: Greenlining the Inner Cities (S. M. Butler), 340-1.
- France in the Troubled World Economy (S. S. Cohen and P. A. Gourevitch, eds.), 341-4.
- Local Government: The Conditions of Local Choice (J. O. Stewart), 443-5.
- Management Information and Control in Whitehall (Royal Institute of Public Administration), 440-3.
- Patterns of Corporatist Policy-Making (G. Lembruch and P. C. Schmitter, eds.), 241-2.
- Patterns of Management in Local Government (R. Greenwood, K. Walsh, C. R. Hinings and S. Ranson), 445-6.
- Policy Advice and Organizational Survival: Policy Planning and Research Units in British Government (M. J. Prince), 439-40.
- The Policy Organisation (A. J. Meltsner and C. Bellavita), 438-9.
- The Political Economy of Bureaucracy (P. M. Jackson), 435-6.
- The Political Economy of Industrial Policy (W. Grant), 240–1.
- The Political Economy of the Welfare State (T. Wilson and D. J. Wilson), 335-6.
- The Politics of Urban Public Services (R. C. Rich, ed.), 242-3.
- Power and Crisis in the City (R. Friedland), 446-8.
- Public Policies for Distressed Communities (F. S. Redburn and Terry F. Buss, eds.), 339-40.
- Reaganomics in the Stagflation Economy (S. Weintraub and M. Goodstein, eds.), 449-51.
- Representative Government and Economic Power (D. Coombes), 237-9.
- Secondary Analysis in Social Research (C. Hakim), 234-5.
- Social Policy in the Third World (S. MacPherson), 454-5.
- Strategies for Administrative Reform (G. E. Caiden and H. Siedentopf, eds.), 436-7.
- Tax Policy Making in the United Kingdom (A. Robinson and C. T. Sandford), 452-4.
- Why are the British Bad at Manufacturing? (K. Williams, J. Williams, and D. Thomas), 451-2.
- The World Crisis in Social Security (J-J. Rosa, ed.), 336-9.