Journal of Public Policy

Cambridge University Press

Journal of Public Policy

Editor: BRIAN W. HOGWOOD, Centre for the Study of Public Policy, University of Strathclyde

Book Review Editor: EDWARD C. PAGE, Department of Politics, University of Hull

Editorial Board

KEVIN ALLEN, University of Strathclyde WILFRED BECKERMAN, Balliol College, Oxford SIR LAWRENCE BOYLE, Scottish Business School SABINO CASSESE, Scuola Superiore della Pubblica Amministrazione, Rome BERNARD CAZES, Commissariat General du Plan, Paris MICHEL CROZIER, Centre de Sociologie des Organisations, CNRS, Paris DAVID DONNISON, University of Glasgow WILLIAM GORHAM, Urban Institute, Washington D.C. LEWIS GUNN, University of Strathclyde JACK HAYWARD, University of Hull HUGH HECLO, Harvard University RUDOLF KLEIN, University of Bath ALEC NOVE, University of Glasgow JOHAN P. OLSEN, University of Bergen B. GUY PETERS, Tulane University RICHARD ROSE (Chairman of Board), University of Strathclyde FRITZ W. SCHARPF, IIM, Wissenschaftszentrum, Berlin PETER SELF, Australian National University ALAN A. TAIT, International Monetary Fund DANIEL TARSCHYS, University of Uppsala AARON WILDAVSKY, University of California, Berkeley

The Journal of Public Policy publishes articles that use concepts derived from any of the social sciences to illuminate a significant problem facing contemporary governments. Articles which cross the conventional boundaries between the social sciences are particularly welcome. Authors are expected to make clear under what circumstances and to what extent the findings are or are not generalizable to other policy areas, or to the same policy problem in other countries. In addition to articles, the journal publishes critical analyses of ideas currently in vogue among academics or practitioners of public policy, reviews of research published by governments or international bodies, and reviews of books about public policy which are interdisciplinary, either explicitly or in terms of their potential implications for other disciplines.

COPYING

This journal is registered with the Copyright Clearance Center, 21 Congress St., Salem, Mass. 01970. Organizations in the USA who are also registered with C.C.C. may therefore copy material (beyond the limits permitted by sections 107 and 108 of U.S. copyright law) subject to payment to C.C.C. of the per-copy fee of \$05.00. This consent does not extend to multiple copying for promotional or commercial purposes. Code 0143–814X/84/0000–0001 \$05.00. For all other use, permission should be sought from the Cambridge or New York offices of the Cambridge University Press.

SUBSCRIPTIONS

Journal of Public Policy (ISSN 0143-814X) is published quarterly in February, May, August and October. The subscription price (which includes postage) of volume 4, 1984, is £37.00 (US \$75.00 in USA and Canada) for institu-tions, £19.00 (US \$38.00 in USA and Canada) for individuals ordering direct from the Press and certifying that the journal is for their personal use. Single parts cost £11.00 net (US \$22.00 in USA and Canada) plus postage. Four parts form a volume. Orders, which must be accompanied by payment, may be sent to a bookseller, subscription agent or direct to the publishers: Cambridge University Press, The Edinburgh Building, Shaftesbury Road, Cam-bridge CB2 2RU. Orders from the USA or Canada should be sent to Cambridge University Press, 32 East 57th Street, New York, NY 10022, USA. Copies of the journal for subscribers in the USA and Canada are sent by air to New York to arrive with minimum delay. Application to mail at second class postage rates is pending at New York, NY, and at additional Mailing Offices. POSTMASTER: send address changes in USA and Canada to Journal of Public Policy, Cambridge University Press, 32 East 57th Street, New York, N.Y. 10022.